

Present: Councillor Shah (in the Chair)
Councillors M Ali, Brownridge, Dean, Goodwin, Mushtaq and Taylor

1 APOLOGIES FOR ABSENCE

Apologies for absence were received from Councillor F. Hussain and Councillor Jabbar.

2 URGENT BUSINESS

There were no items of urgent business received.

3 DECLARATIONS OF INTEREST

There were no declarations of interest received.

4 PUBLIC QUESTION TIME

A question was received from Mr Matthew Broadbent, a resident of the Borough:

With regard to the masterplan for Beal Valley and Broadbent Moss that is currently under consultation, please can you tell me if the council has to formally adopt it and, if so, briefly outline the process. If it is to be formally adopted, please can you tell me which body is responsible for this i.e. Planning Committee/Cabinet/Full Council?

Councillor Taylor, Statutory Deputy Leader and Cabinet Member for Neighbourhoods responded:

Policies JPA12 and JPA14 in Places for Everyone cover the allocation of the Beal Valley and Broadbent Moss sites for development. Both policies stipulate that development on the sites are required to “Be in accordance with a comprehensive masterplan and design code as agreed by the local planning authority”. As such, it is necessary for a masterplan and design code to be prepared and for the council to agree them, in order for the requirement to be met and to have a masterplan and design code against which planning applications in the sites can be assessed.

The PfE requirement does not need the council to formally adopt the masterplan and design code, merely to agree that they are an acceptable basis for the proposed developments. As a result, once a final masterplan and design code has been submitted to the council by the developer consortium for Beal Valley and Broadbent Moss, this will be considered by Cabinet for agreement.

5 MINUTES

Resolved:

That the minutes of the meeting of the Cabinet held on 16th June 2025, be approved as a correct record.

**6 REVENUE MONITOR AND CAPITAL INVESTMENT
PROGRAMME 2024/25 - OUTTURN REPORT**

The Cabinet considered a report of the Director of Finance which provided Members with an overview of the Council's revenue budget position for 2024/25, which reports an overspend of £10.155m. The report also highlighted the main movements from the previous forecast for the year, which was previously reported to the Cabinet on 24th March 2025.

Cabinet was advised that the revenue overspend position for the financial year 2024/25 was £10.155m, which represented an improvement of £4.442m from the position previously reported to Cabinet. This financial monitoring report followed on from the previously reported positions and detailed the year end position. This outturn position thus reflected the significant financial pressures being faced by the Council particularly for social care services and homelessness.

An update on the 2024/25 outturn position was detailed within Annex 1, to the report. Information on the year end position of the Dedicated Schools Grant (DSG) and the Housing Revenue Account (HRA) was also included within the report.

In addition, Cabinet was informed that the report outlined the year end capital spending position for 2024/25 for approved schemes. The revised capital programme budget for 2024/25 was £87.460m, with actual expenditure to 31st March 2025 at £81.791m.

Options/Alternatives considered:

The Director of Finance advised that the Options that Cabinet might consider in relation to the contents of this report were:

- a. To agree the revenue and capital positions presented in the report and agree the use of Reserves to balance the revenue budget.
- b. To note the outturn position for the Dedicated Schools Grant and the Housing Revenue Account.
- c. To propose an alternative to balance the revenue budget for 2024/25.

The Preferred Options were a. and b. detailed above.

Resolved:

That the Cabinet:

1. Notes the 2024/25 outturn position as £10.155m overspend for the year.
2. Approves the use of Reserves to finance the overspend position.
3. Notes the outturn position for the Dedicated Schools Grant and the forecast for 2025/26.
4. Notes the 2024/25 outturn position for the Housing Revenue Account.
5. Notes the capital spending position for 2024/25 as at 31 March 2025.

OLDHAM LIVE WELL IMPLEMENTATION

The Cabinet received a report of the Director of Public Health, which informed Cabinet that implementing the Live Well scheme would present an opportunity to accelerate and intensify work

already started in Oldham to shift towards a preventative approach whereby residents will get the support they need, in the way they need it, in their own communities.



The Cabinet's membership was reminded that, launched in May 2024, Live Well was Greater Manchester's (GM) movement for community-led health and wellbeing. It aimed to support healthier, happier and fairer communities by growing opportunities for everyone to Live Well, providing everyday support in neighbourhoods. Oldham has been using a similar approach for some time, through building and supporting a strong Voluntary, Community, Faith and Social Enterprise (VCFSE) sector, developing a place-based approach to public services and a range of activities intended to support strong, resilient communities. The submitted report outlined an Oldham Live Well approach and the governance to implement this locally, utilising the implementation funding from Greater Manchester, which represented a total of £844,000.

Options/Alternatives considered:

Option 1 – To accept the implementation funding and conditions to roll out Live Well in Oldham. This option was preferable as it enabled Oldham to build upon the range of work developed over previous years (as outlined at Section 2 of the submitted report) and the Council's strong desire to move towards a system with prevention and community empowerment at its heart. The funding made available will enable both investment in the VCFSE sector and consolidate the authority's district approach through the strengthening of key hubs and spaces. This would, it was hoped, broaden the approach, whereby the Borough's Neighbourhood teams can collaborate to support residents. This would also align with the Council's wider reform agenda. A key disadvantage to accepting the Live Well funding and its requirements was that currently this funding was non-recurrently available for one financial year only. Future non-recurrent or recurrent investment was unclear and it was predicated on Localities and Greater Manchester demonstrating the value proposition for Live Well.

Option 2 – To decline the implementation funding that has been made available to roll out Live Well in Oldham. The advantage to this option would be reducing the demands on council capacity to enact the initiative, however, the disadvantages, it was felt, far outweighed this advantage. Live Well was a flagship approach for Greater Manchester which had funding attached to it. Oldham could be reputationally damaged should it decline this opportunity to test approaches to community led wellbeing.

Option 1 was the preferred Option.

Resolved:

That the Cabinet:

1. Accept the Live Well Implementation Funding, including the conditions of funding, outlined in the submitted report and agrees that the grant funding is allocated to Public Health to enact.
2. Delegates authority for the execution of all decisions regarding utilisation of the funding from the Live Well

Implementation Fund to the Director of Public Health, in consultation with the Cabinet Member for Adult Social Care, Health and Wellbeing.

3. Delegates authority to the Director of Public Health, in conjunction with the Director of Legal Services and the Director of Finance, or their nominees, to vary existing contracts (and any associated collaborative commissioning agreements), issue grant agreements or award contracts stemming from a compliant procurement process.
4. Delegates authority to the Director of Legal Services, or his nominee, to carry out all necessary legal formalities linked to the actions delegated to the Director of Public Health, including the execution of contracts.
5. Agrees to the formation of the Live Well Partnership Board to support the implementation of a Live Well approach in Oldham, to accelerate and intensify the existing focus on supporting residents in our communities in partnership with a resilient VCFSE sector.

8

INFANT FEEDING PEER SUPPORT SERVICE – NEW CONTRACT

The Cabinet received a report of the Director of Public Health that sought to ensure that Oldham residents had access to comprehensive infant feeding support, including a dedicated Infant Feeding Peer Support Service from 1st April 2026.

Breastfeeding was an important public health priority to provide every child with the best possible start in life and provides short and long-term health benefits for both the mother and baby. Whilst breastfeeding rates are improving in Oldham, they remained significantly below national rates. It was important that there would be provision for a community Infant Feeding Peer Support Service.

The current contract for the current Infant Feeding Peer Support Service is due to expire on 31st March 2026, currently with no further options to extend. Therefore, the Director of Public Health was seeking permission to continue to maintain and build on the successful partnership with Tameside Council to commission a high-quality Infant Feeding Peer Support service that meets the needs of local residents. Tameside will be the lead commissioner and there would, if approved, be a new contract which was to commence on 1st April 2026 for a period of three years, with an option to extend for up to two further years.

It was intended that an additional report be submitted for approval by the Director of Public Health, in consultation with the Cabinet Member for Adult Social Care and Health, following completion of the tender process. The budget was to be reviewed and based on the current service model for 2025 to 2026.

Options/alternatives considered:

The Options and alternatives were detailed in the Confidential 'Part B' report that was to be considered at agenda item 13.

Resolved:

That the Cabinet will consider the confidential recommendations, detailed in the report, at agenda item 13.

9

GREATER MANCHESTER JOINT MINERALS AND WASTE PLAN: DECISION MAKING PROCESS

The Cabinet considered a report of the Executive Director of Place/Deputy Chief Executive that sought approval from Members to delegate to the AGMA Executive Board the formulation and preparation of a joint development plan document with the other nine Greater Manchester councils (Bolton Bury, Manchester, Rochdale, Salford, Stockport, Tameside, Trafford and Wigan), to cover planning for minerals and waste across Greater Manchester insofar as such matters were executive functions.

The leaders of the Greater Manchester authorities, at the Association of Greater Manchester Authorities (AGMA) Executive Board meeting on 28th March 2025, had agreed to the production of a statutory Greater Manchester Joint Minerals and Waste Plan (GMJMWP). The submitted report considered the necessary steps required in relation to seeking approval from all the Greater Manchester districts to commence preparation and to delegate its preparation to the AGMA Executive Board.

The existing Greater Manchester Minerals and Waste Plans was required to be updated in full because they were currently out of date having previously been adopted over a decade ago. Their replacement, with a single, joint minerals and waste plan would ensure efficient compliance with national planning policies.

Options/Alternatives considered:

Option 1: Following the approval in principle of the above recommendation by Council to the making of a joint development plan document with the other 9 Greater Manchester councils (Bolton, Bury, Manchester, Rochdale, Salford, Stockport, Tameside, Trafford and Wigan), to cover planning for minerals and waste across Greater Manchester, Cabinet is recommended to:

Delegate to AGMA Executive Board the formulating and preparing of the joint development plan document to cover planning for minerals and waste across Greater Manchester insofar as such matters are executive functions.

This option is the most efficient option and will ensure an up-to-date minerals and waste plan. There are no disadvantages to this option.

Option 2: To not delegate to the AGMA Executive Board, the formulating and preparing of the joint development plan document to cover planning for minerals and waste across Greater Manchester insofar as such matters are executive functions. This will mean that the minerals and waste plan would be unable to be delegated to the AGMA Executive Board by all

ten districts, which will put at risk the timely progression of the minerals and waste plan.

Option 1 was the preferred Option.

The Cabinet was informed that as this matter was a key decision, the proposal will be considered by the Place, Economic Growth and Environment Scrutiny Board at its meeting on 24th July 2025, which was after this Cabinet meeting. It was therefore proposed that the Cabinet Member for Neighbourhoods, be granted delegated authority to take the final decision on the delegation, having considered any comments made thereon by the Place, Economic Growth and Environment Scrutiny Board on 24th July 2025.

Resolved:

That following the approval in principle by Council to the making of a joint development plan document with the other nine Greater Manchester councils (Bolton, Bury, Manchester, Rochdale, Salford, Stockport, Tameside, Trafford and Wigan), to cover planning for minerals and waste across Greater Manchester, the Cabinet is recommended to:

1. Subject to recommendation 3 below, delegate to AGMA Executive Board the formulating and preparing of the joint development plan document to cover planning for minerals and waste across Greater Manchester insofar as such matters are executive functions.
2. Note that the following **are the sole responsibility of the Council**:
 - a) Responsibility for giving of instructions to the Cabinet to reconsider the draft plan submitted by the Cabinet for the authority's consideration.
 - b) The amendment of the draft joint development plan document submitted by the Cabinet for the Council's consideration.
 - c) The approval of the joint development plan document for the purposes of submission to the Secretary of State for independent examination.
 - d) The adoption of the joint development plan document.
3. Note that the item will be exempt from call-in, under Rule 14 of the Constitution, as the matter will be considered by the Place, Economic Growth and Environment Scrutiny Board on 24th July 2025.
4. Grant delegated authority to the Cabinet Member for Neighbourhoods to take the final decision on the delegation to AGMA Executive Board, having considered any comments made by the Place, Economic Growth and Environment Scrutiny Board on 24th July.

OPEN SPACE INTERIM PLANNING POSITION PAPER

The Cabinet considered a report of the Executive Director of Place/Deputy Chief Executive that was seeking approval of the Open Space Interim Planning Position Paper, for publication on the council's website, to assist in the interpretation and implementation of existing planning policies in Oldham's Local Plan.

The Interim Planning Position Paper supported the implementation of policy 23 'Open Spaces and Sports' within Oldham's Local Plan – The Joint Core Strategy and Development Management Development Plan Document, adopted November 2011. This paper superseded the previous 'Open Space Interim Planning Position Paper' published by the council in March 2012.

The submitted report established the council's updated position in relation to open space policy, including the threshold for policy application, the seeking of new and enhanced open space and playing pitches and outdoor sports provision.

It was intended to be read alongside the Local Plan as a whole, but in particular - Local Plan Policy 23 'Open Spaces and Sports'. It should also be read alongside Places for Everyone (PfE) policy JP-P7 'Sport and Recreation'.

The submitted report was also informed by the council's Open Space Study (2022) and the Playing Pitch and Outdoor Sports Strategy (PPOSS) (2025) as key evidence-based documents.

The Cabinet report provided updated evidence to inform the interpretation and implementation of the policies in Oldham's Local Plan. It was a material consideration and was intended to be used in decision making as appropriate.

The council's approach to updated national guidance and local evidence was to be considered further and to inform policy preparation as part of the Local Plan Review.

Options/alternatives considered:

Option 1 - To approve the Open Space Interim Planning Position Paper for publication on the council's website, to assist in the interpretation and implementation of policy 23 'Open Spaces and Sports' in Oldham's Local Plan.

The advantages to Option 1 were that approving the Open Space Interim Planning Position Paper for publication would ensure effective and consistent decision-making which is in line with local evidence and local and national planning policy. It will provide guidance to developers and planning officers on the interpretation and implementation of open space policy within the current Local Plan.

There were no reported disadvantages to Option 1.

Option 2 - To not approve the Open Space Interim Planning Position Paper for publication on the council's website.

There were no reported advantages to Option 2.

The disadvantages to Option 2 were that not approving the Open Space Interim Planning Position Paper for publication could affect consistent decision-making and adversely impact the effective implementation of local planning policy.

Option 1 was the preferred Option.

The Cabinet was informed that as this matter was a key decision, the proposal will be considered by the Place, Economic Growth and Environment Scrutiny Board at its meeting on 24th July 2025, which was after this Cabinet meeting. It was therefore proposed that the Cabinet Member for Neighbourhoods, be granted delegated authority to take the final decision on the delegation, having considered any comments made thereon by the Place, Economic Growth and Environment Scrutiny Board on 24th July 2025.

Resolved:

That the Cabinet:

1. Approves the Open Space Interim Planning Position Paper for publication on the council's website, to assist in the interpretation and implementation of existing planning policies in Oldham's Local Plan.
2. Notes that the item will be exempt from call-in, under Rule 14 of the Constitution, as the matter will be considered by the Place, Economic Growth and Environment Scrutiny Board on 24th July 2025.
3. Grant delegated authority to the Statutory Deputy Leader and Cabinet Member for Neighbourhoods, in consultation with the Executive Director of Place/Deputy Chief Executive, to take the final decision on approval of the Open Space Interim Planning Position Paper for publication, having considered any comments made by the Place, Economic Growth and Environment Scrutiny Board on 24th July 2025.

11

TRANSPORT CAPITAL PROGRAMME 2025/26

The Cabinet received a report of the Director of Environment regarding the Transport Capital Programme 2025/26.

Members were advised, that with the strategic approach for the 5-year City Region sustainable transport settlement (CRSTS) programme approved by the Cabinet in March 2022, which was attached as an Appendix to the submitted report, this report was seeking approval for formal acceptance of the CRSTS funding, as well as the acceptance of the Vision Zero, DfT Additional Funding, DfT Incentive Funding & Integrated Transport Block (ITB), and approval of the programmes recommended for delivery utilising these funds in full, for 2025/26.

Options/alternatives considered:

Option 1 - the proposed programme of schemes which would fully utilise the expected City Region Sustainable Transport Settlement (CRSTS), Vision Zero, DfT Additional Funding, DfT Incentive Funding and Integrated Transport Block (ITB) allocations available for 2025/26 as per the formal grant notifications from GMCA.

Option 2 – the proposed programme of schemes which would fully utilise the expected City Region Sustainable Transport Settlement (CRSTS), Vision Zero, DfT Additional Funding, DfT Incentive Funding and Integrated Transport Block (ITB) allocations available for 2025/26 as per the formal grant notifications from GMCA.

Option 1 was the preferred Option.

Resolved:

That the Cabinet approves:

1. The allocation of CRSTS, Vision Zero, Additional Funding, Incentive Funding and ITB Maintenance funding as shown in the tables below:

Funding

ITB	CRSTS	CRSTS Drawdown	Vision Zero	DfT Additional Funding	DfT Incentive	Total
£ 707,000	£ 3,067,000	£ 2,250,000	£ 200,000	£ 973,000	£ 324,000	£ 7,521,000

Scheme Delivery

£ Drainage	£ Footway	£ Structures	£ Carriageway	£ Road Safety	Total
£ 100,000	£ 400,000	£ 3,905,000	£ 2,209,000	£ 907,000	£ 7,521,000

2. The proposed programme of schemes, which would fully utilise the City Region Sustainable Transport Settlement (CRSTS) highway maintenance, Vision Zero, DfT Additional Funding, DfT Incentive Funding & Integrated Transport Block (ITB) allocations available for 2025/26 as per the formal grant notification from GMCA.
3. That all tender award decisions are approved by the Authorised Officer (as per Departmental Scheme of Delegation) (Up to £99,999) and where applicable (£100k+) by the Executive Member, in consultation with the Deputy Chief Executive, Executive Director of Resources and Director(s) (as relevant). This is necessary to meet delivery timescales.
4. That Cabinet delegate approval and authorisation to the Director of Legal Services, or their nominated representative, to sign and/or affix the Common Seal of the Council to all contracts/agreements/documents and associated or ancillary paperwork to give effect to the recommendations in this report.
5. That any underspend generated as the programme progresses (as detailed in the report's Appendices) be used to deliver additional schemes in priority order (although lower priority schemes may be selected depending on available budget, value for money and type of treatment) until the budget is fully expended in year. This approach to utilising underspend means there is no need to gain further approvals to deliver additional schemes, ensuring they can be delivered as soon as practically possible.

EXCLUSION OF THE PRESS AND PUBLIC

That in accordance with Section 100A(4) of the Local Government Act 1972, the press and public be excluded from

the meeting, for the following item of business, on the grounds that it contains exempt information under paragraph 3 Part 1 of Schedule 12A of the Act, and it would not, on balance, be in the public interest to disclose the reports.

INFANT FEEDING PEER SUPPORT SERVICE – NEW CONTRACT

The Cabinet considered the commercially sensitive information in relation to agenda item 8: 'Infant Feeding Peer Support Service – new contract'.

Resolved:

That the Cabinet approves the continuation of the collaborative commissioning agreement with Tameside Council, by providing approval to:

1. Continue to work with Tameside Council and delegate authority to Tameside Council to commission an Infant Feeding Peer Support Service on our behalf, through STAR Procurement.
2. Delegate authority to the Cabinet Member of Adult Social Care and Health and the Director of Public Health to approve the outcome of the Procurement Tender exercise, on behalf of Oldham.
3. Grant authority to Tameside Council to award the contract to provider with the most advantageous tender following STAR's procurement exercise.
4. Entering into a new collaboration agreement with Tameside council for the new service to commence on 1st April 2026, for a period of three years with the option to extend for an additional two years.

The meeting started at 6.00pm and ended at 6.15pm